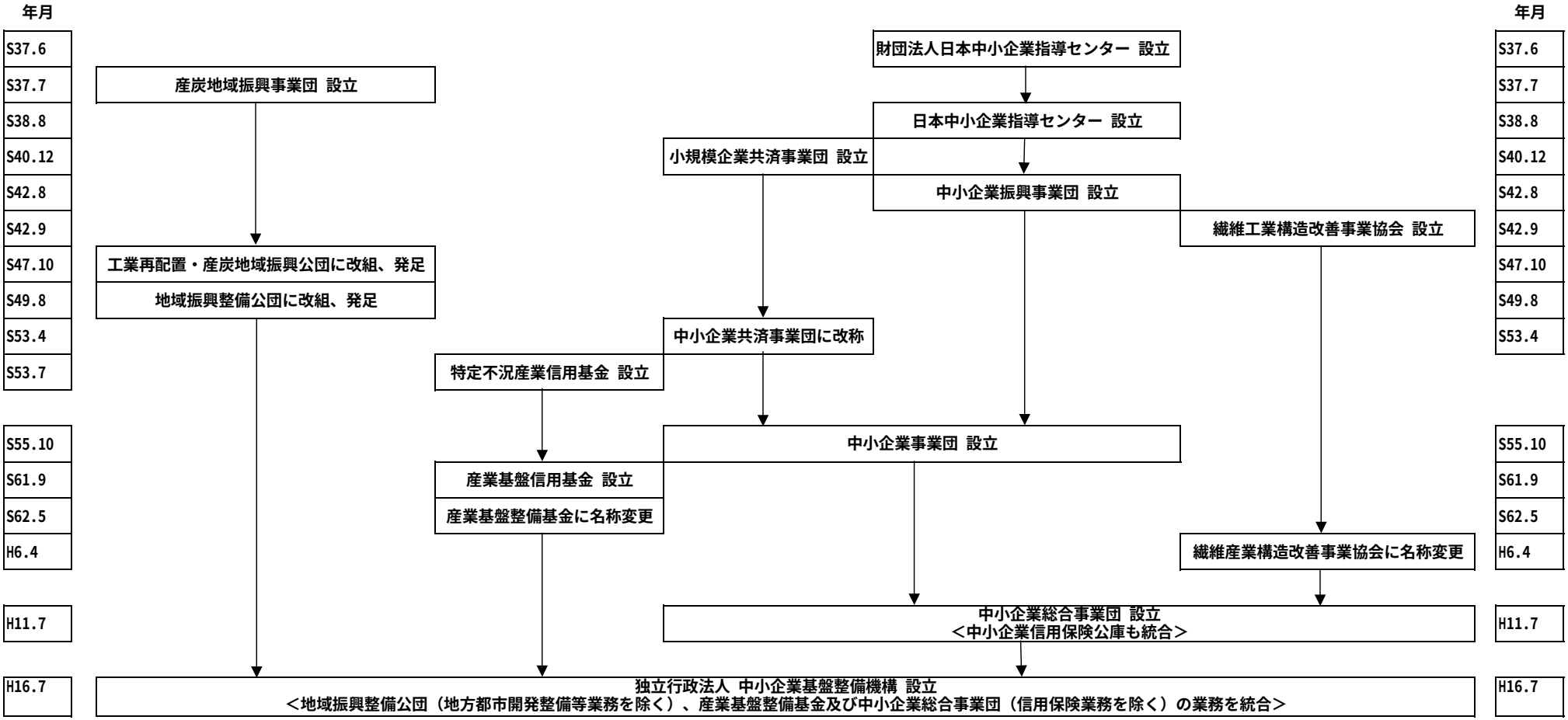中小企業基盤整備機構の沿革